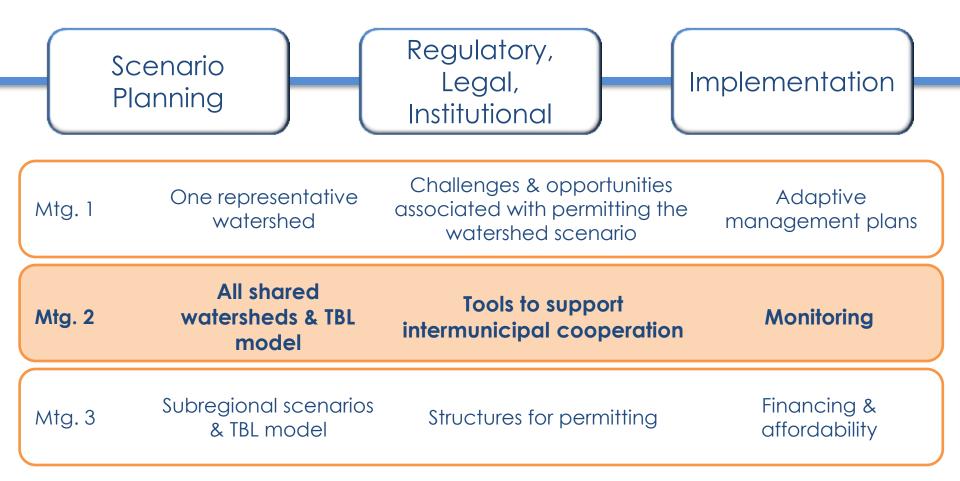


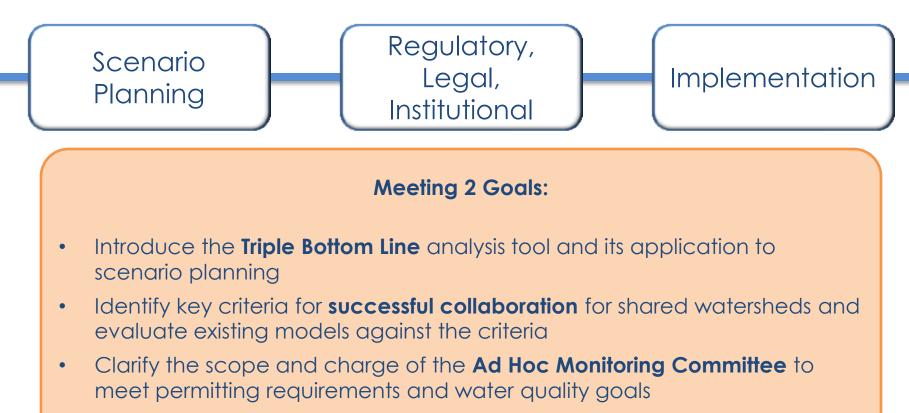
Mid Cape Sub Regional Group



Standing Sub Regional Meeting Topics



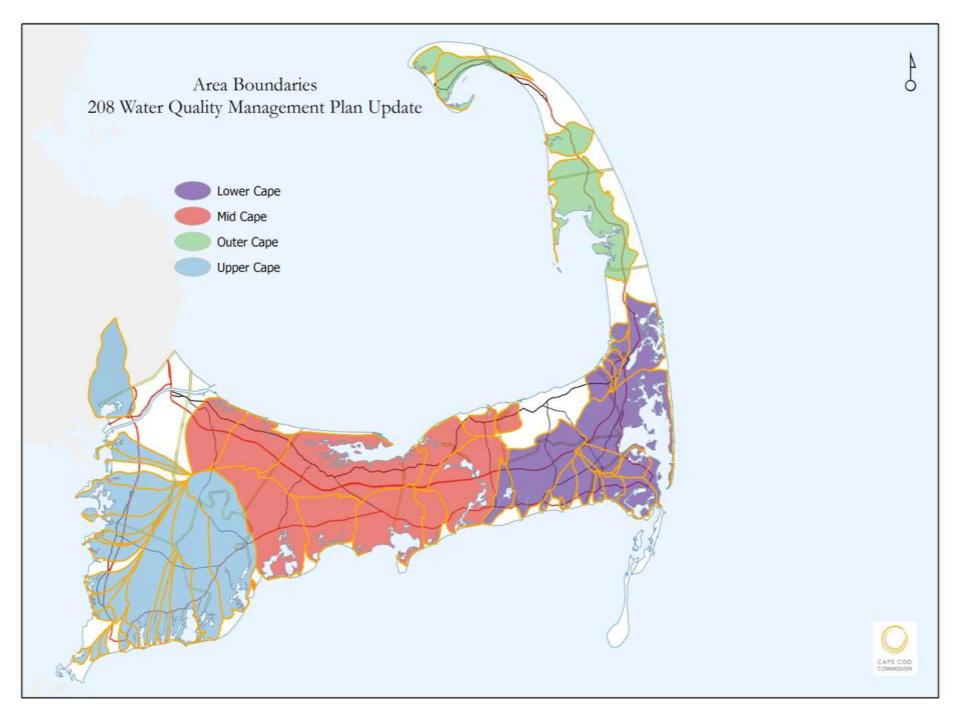
Standing Sub Regional Meeting Topics

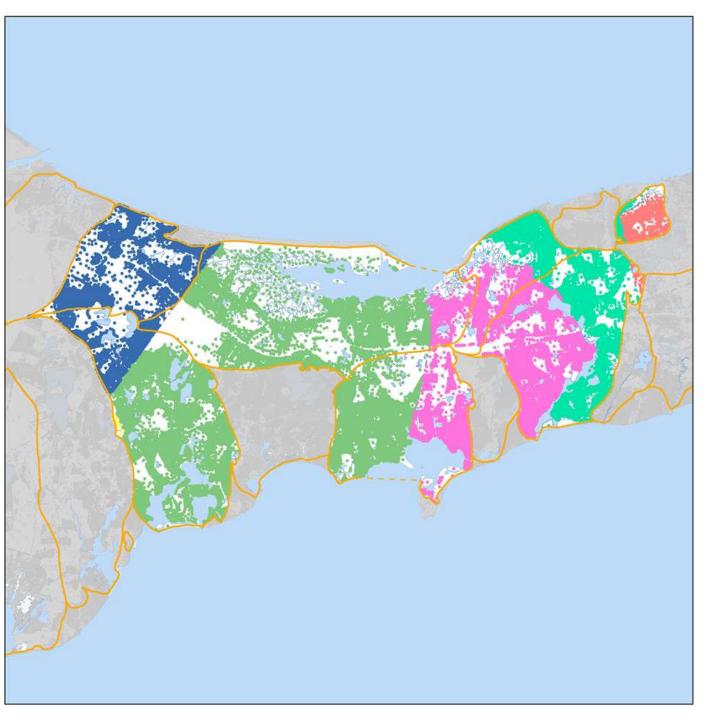


• Visualize **monitoring** within an adaptive management approach

Scenario Planning







- BARNSTABLE
- BREWSTER
- DENNIS
- MASHPEE
- SANDWICH
- YARMOUTH

MID CAPE SUB-REGIONAL TRADITIONAL CENTRALIZED – INSIDE WATERSHED SOLUTIONS

Collecting parcels:

14,798 parcels

Miles of collection:

443 miles

Flow:

2,654,129 gallons per day

MID CAPE SUB-REGIONAL TRADITIONAL

50% Fertilizer/Stormwater Reduction

Collecting parcels:

11,950 parcels

Miles of collection:

349 miles

Flow:

2,074,385 gallons per day

MID CAPE SUB-REGIONAL TRADITIONAL

25% Removal for Non MEP Watersheds

Collecting parcels:

4,350 parcels

Miles of collection:

142 miles

Flow:

750,548 gallons per day

THREE BAYS TRADITIONAL CENTRALIZED – INSIDE WATERSHED SOLUTIONS

Collecting parcels:

4,229 parcels

Miles of collection:

147 miles

Flow:

826,150 gallons per day

THREE BAYS TRADITIONAL

50% Fertilizer/Stormwater Reduction

Collecting parcels:

2,741 parcels

Miles of collection:

95 miles

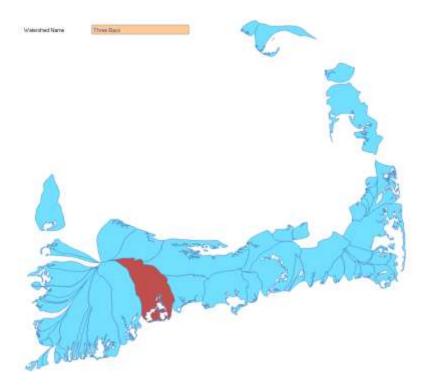
Flow:

526,473 gallons per day

THREE BAYS NON-TRADITIONAL

- 4 PRBs
- 5 Constructed Wetlands
- 2 Fertigation Wells-Turf
- 5 Shellfish/Aquaculture
- 458 Ecotoilets
- 700 Ecotoilets-Public (people)

THREE BAYS TRIPLE BOTTOM LINE ASSESSMENT



Key Inputs	Update		
	96	Existing	Future
Present Controllable Load of Nitrogen (Kg/yr)		1 10103	
Wastewater	90N	34,440	34,440
Fertilizer	6%	2,296	2,296
Stormwater	4%	1,531	1,531
Total	100%	38,267	38,267

Target Setting	
Future Nitrogen Load (Kg/yr)	38,267
TMDL Target	46.3%
Target Nitrogen Load (Kg/yr)	20,560
Nitrogen Reduction Required (Kg/yr)	17,707



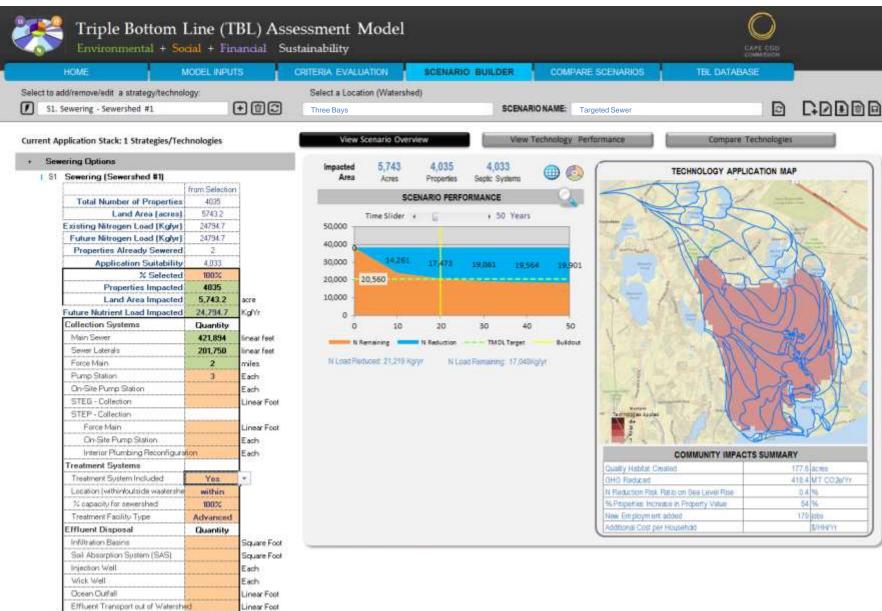
Community Goals

Please set watershed-wide thresholds for the performancefactors below. All scenarios for the watershed will be scored against these thresholds.

1	Development Buildout Timeframe	•	2033
	The estimated time when Development in the watershed will reach capacity a	s planned by current zoning	
2	Min. % of TMDL Goal achieved in 20 years	•	50%
_	The acceptable level of Nitrogen reduction for a viable scenario within a reaso	onable timeframe	
3	Max. % of MHI as 208 Plan Wastewater Management Fee	۲ ()	7%
	The acceptable burden on households measured as a % of Median Household	d Income (MHI)	
4	Max. average Capital Cost of On-Site Improvement per HH	< E +	\$14,000
	The acceptable burden on households investing in 208 plan related on-site in	nprovements	
5	Min. % of Properties in Watershed improving in Value	<	20%
	The minimum % of properties expected to gain in value due to 208 plan impr	ovements	
6	Min. % of High Quality Habitat Created in Watershed	•	3%
_	The minimum % of high quality habitat being added to the existing habitat an	eas with the watershed	
7	Min. % of GHG Emission Reduction from Wastewater sector	•	4%
	The minimum % reduction of GHG comapared to 2002 levels from wastewate	er sector	
8	Min. % New Jobs Created in Watershed	•	2%
	The minimum % of new jobs created in the construction, maintenance and ra	ite-payer sectors	
9	Min. Concentration Reduction of Phrosphorous	•	18 Kg/SF
_	The minimum amount of phrosphorous concentration reduction in fresh wate	er ponds (Kg/Acre/Yr)	
10	Min. % of TMDL Target Achievement 20 - Years	•	50%
	The minimum extent to which a scenario achieves TMDL target in a specific t	ime frame	
11	Min. % Number of Property Gains Property Value	•	7%
	The minimum % of number of properties estimated to be increase in propert	y value with the watershed	
12	Min. % Value of Property Gain Property Value	K	6%
	The minimum % of total property values of properties estimated to be increa	se in property value with the	
13	Min Extent of Development Areas Best Suited For Growth	•	90%
	The minimum extent to which a Scenario guides development to areas best s	uited for growth	

The minimum extent to which a Scenario guides development to areas best suited for growth

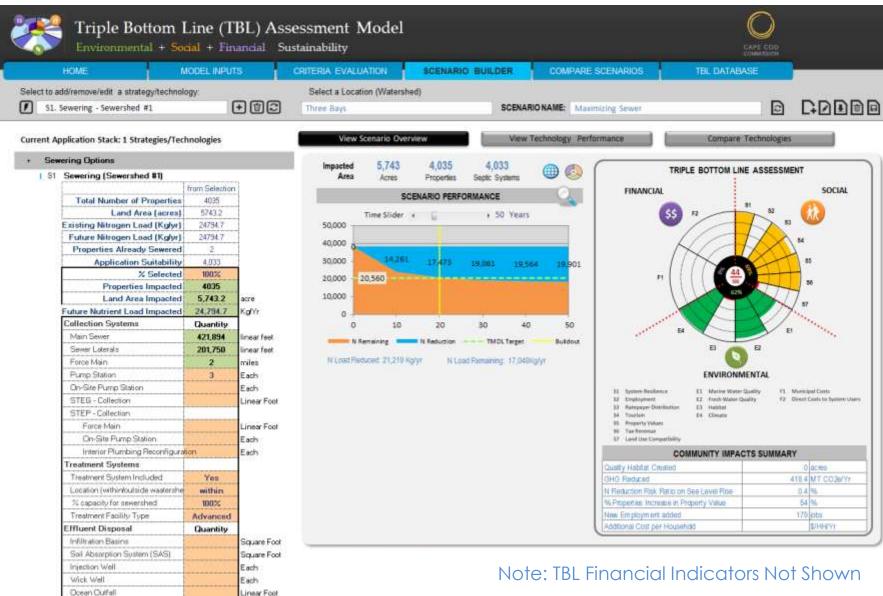
SCENARIO 1 : Maximizing Sewer Option



I ear Selection

Linear Foot

SCENARIO 1 : Maximizing Sewer Option

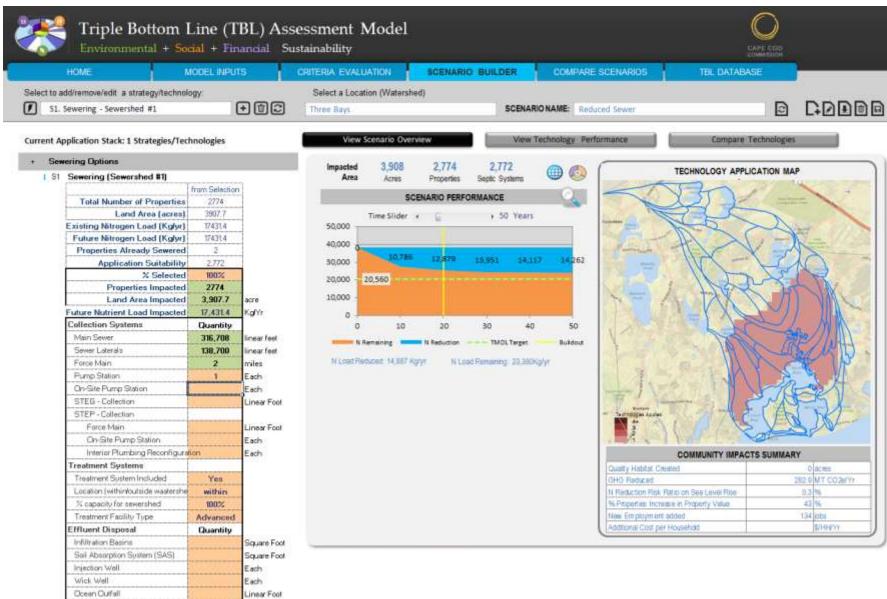


Clear Selection

Linear Foot

Effluent Transport out of Watershed

SCENARIO 2: Reduced Sewershed

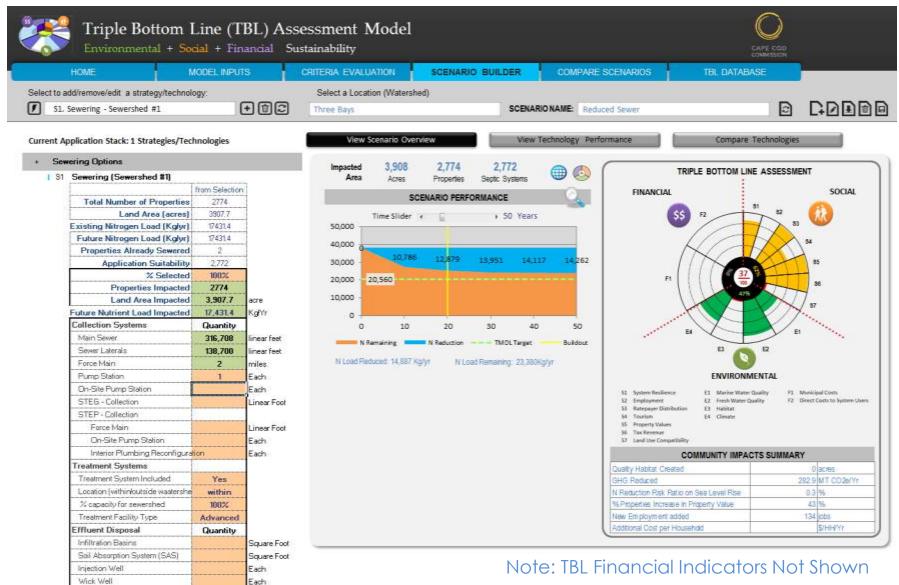


Clear Selection

Linear Foot

Effluent Transport out of Watershed

SCENARIO 2: Reduced Sewershed



Clear Selection

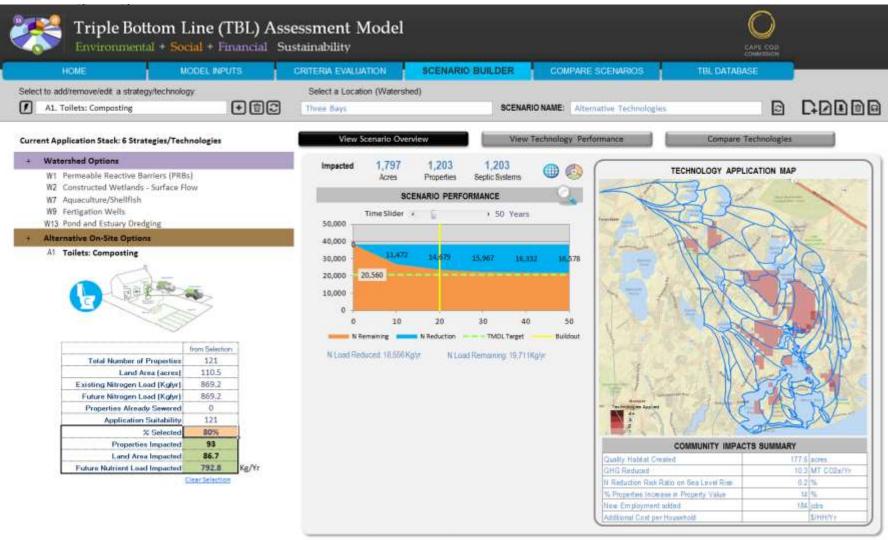
Linear Foot

Linear Foot

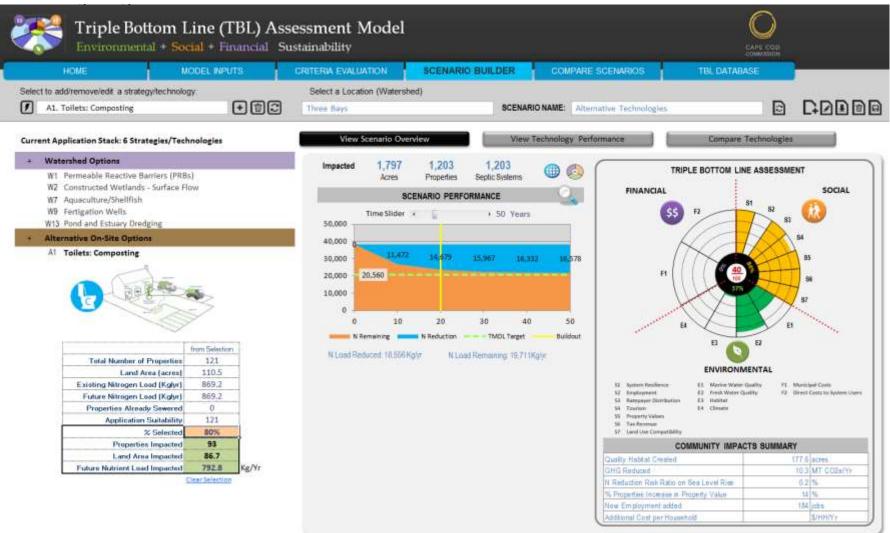
Ocean Outfall

Effluent Transport out of Watershed

SCENARIO 3 : Alternate Technology

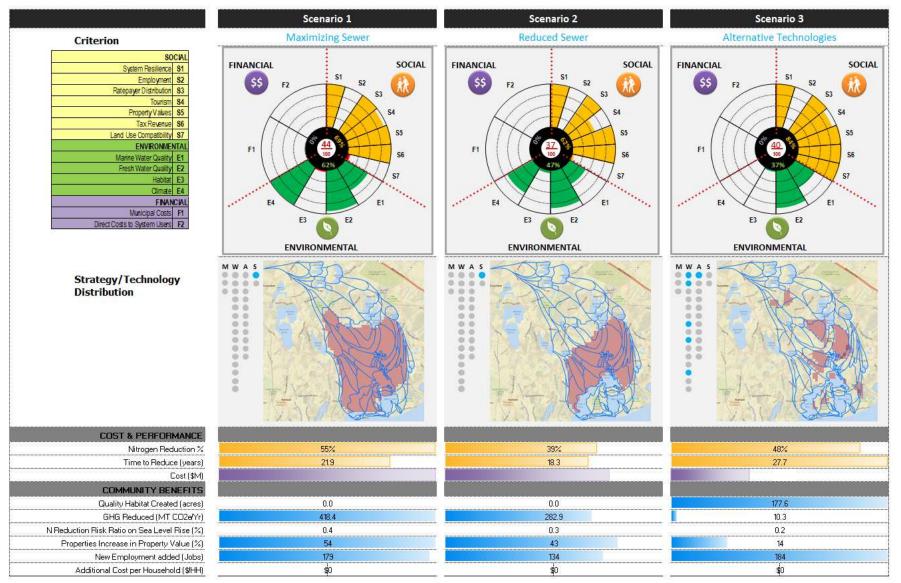


SCENARIO 3 : Alternate Technology



Note: TBL Financial Indicators Not Shown

SCENARIO COMPARISANS



Note: TBL Financial Indicators Not Shown

Regulatory, Legal, Institutional

COLLABORATION MODELS

JURISDICTION OF THE PROBLEM

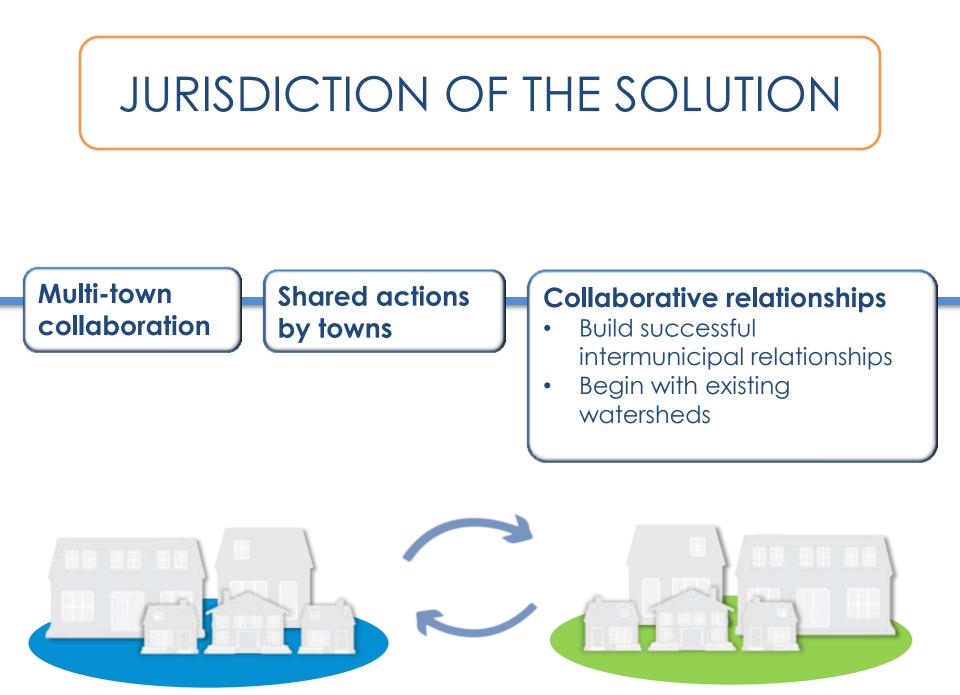
Nitrogen:

• Does not follow town boundaries

Watershed based approach:

- Look across entire watershed
- Identify cost-effective, environmentally effective plan to restore estuary





REQUIREMENTS OF CLEAN WATER ACT / EPA

208 plan requirement:

 State must designate one or more waste management agency (WMA)

WMA must be able to:

- Carry out plan
- Manage waste treatment
- Design & construct new, existing works
- Accept/utilize grants
- Raise revenues
- Incur indebtedness
- Assure each town pays its costs



COLLABORATION CHALLENGES FROM SUB-REGIONAL MEETING 1



COLLABORATION CHALLENGES



- Which solutions to implement and when and how to re-assess?
- Different levels of planning across towns (including approved CWMPs)
- Different town decision-making processes and publics
- Timeline required for building agreement
- Managing disagreement

COLLABORATION CHALLENGES



- Coordinating multiple town funding approval processes
- Applying for and allocating off-Cape funding opportunities
- Differences in willingness/abilities to pay
- Assigning financial responsibility for: capital funding, operation and maintenance, monitoring, data management, reporting
- Managing disagreement

COLLABORATION CHALLENGES



- Preparing the watershed plan for permitting
- Building, operating, maintaining, monitoring, and reporting
- Ultimate responsibility for water quality outcomes
- Managing disagreement

WHAT ARE WE MISSING?

WHAT ARE THE CHARACTERISTICS/CRITERIA OF A SUCCESSFUL COLLABORATION?

COLLABORATION MODELS

INTERMUNICIPAL AGREEMENTS

What is it?

Written agreement between municipalities to perform services or activities

Authority:

M.G.L. c. 40 § 4A

What it does:

Allows towns to contract with each other/other government units (RPA, water/sewer com)

Types:

- 1. Formal contract
- 2. Joint service agreement
- 3. Service exchange arrangements

Key Considerations:

- Modified authority enables Board of Selectmen rather than Town Mtg.
- Max. 25 years
- Establishes maximum financial liability of parties
- Components:
 - Purpose, term of agreement
 - Method of financing
 - Responsibilities
 - Costs of services
 - Indemnification
 - Insurance
 - Alternative dispute resolution
 - Personnel property

ATTLEBORO - NORTH ATTLEBOROUGH

The Situation:

- Town and City have common borders
- Sewer services could be more efficiently provided by connecting neighborhoods in the Town to the City's existing treatment facility and City neighborhoods to the Town's facility

Why the solution was chosen:

- Mutually beneficial
- Allows the towns to contract with each other for specific geographic areas

ATTLEBORO - NORTH ATTLEBOROUGH



Who pays?

Town of North Attleborough through its Board of Public Works

 City of Attleboro through its Mayor and Municipal Council Apportioned to the ratepayers in the City and Town on basis of their contributions

Who manages?

- Each town manages their treatment facility independently
- Both entities can review and reject proposed changes to the other's infrastructure

FEDERAL/MUNICIPAL PUBLIC-PUBLIC PARTNERSHIPS

What is it?

Shared service agreement

Authority:

Section 331 National Defense Authorization Act - United States Code 10, c. 137 §1226

What it does:

Authorizes DoD Secretary to enter into intergovermental support agreements with state/local governments

Examples:

Towns may seek to utilize capacity from wastewater facility on Joint Base Cape Cod

Key considerations:

- Must serve best interest of the state/local government and military
- Provides mutual benefits not achieved on own
- Benefit may be monetary or in- kind
- May be entered into on sole source basis
- May be for a term not to exceed 5 years
- Towns enter into partnership agreement with JBCC

NELLIS AIR FORCE BASE

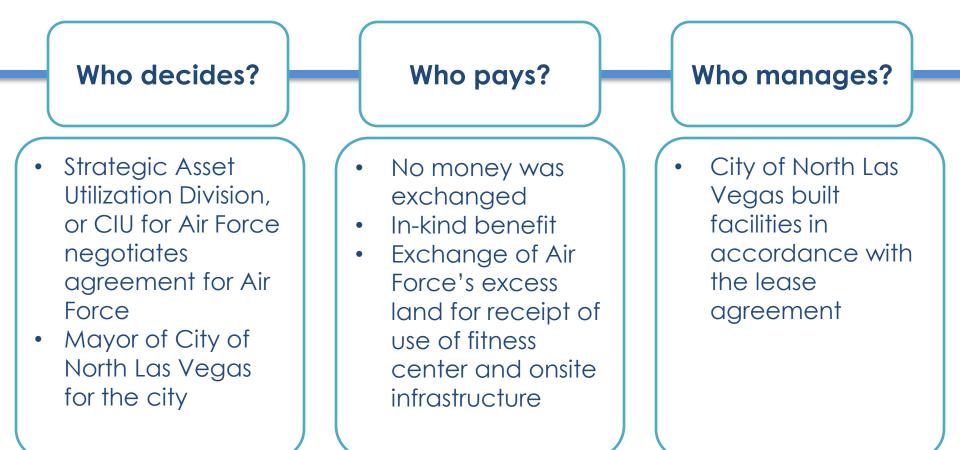
Situation:

- Air Force was seeking to exchange underutilized assets in excess land
- City of North Las Vegas needed land to build a Water Reclamation Facility
- In exchange for leasing property, the Air Force received in-kind consideration in the form of a fitness center and water supply infrastructure

Why the solution was chosen:

- Mutual benefit to both Air Force and city
- Achieved a common purpose
- Enabled the city to build a 25 million gallon/day facility with ability to expand (double size) for future growth

NELLIS AIR FORCE BASE



INDEPENDENT WATER AND SEWER DISTRICTS

What is it?

Independent public instrumentality for establishing shared water/sewer systems

Authority:

M.G.L. c. 40N§§ 1-25

What it does:

One or more municipalities may join to form a regional water and sewer district

Requirement:

Town meeting vote required to establish/operate

Key considerations:

- Special unpaid district planning board for two or more towns forms to study advisability, construction and operating costs, methods of financing, issues report
- May submit proposed agreement for town meeting vote which shows:
 - Number, composition method of selection of members of board
 - Municipalities to be within district
 - Method of apportioning expenses
 - Terms by which town is admitted or separated from district
 - Detailed procedure for preparation/adoption of budget

GREATER LAWRENCE SANITARY DISTRICT

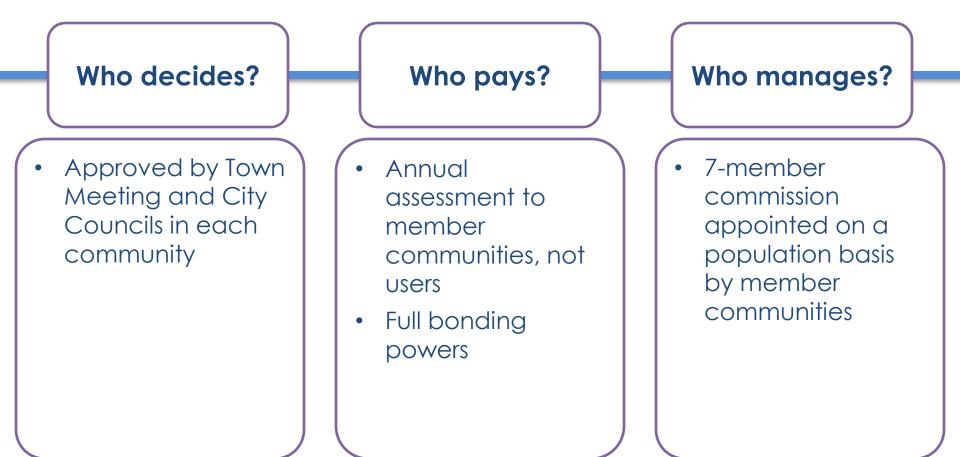
The Situation:

• A 1963 report on Merrimack River pollution called for several facilities in key areas, including one for these four communities

Why the solution was chosen:

 A sewer district was among the recommendations in the 1963 report

GREATER LAWRENCE SANITARY DISTRICT



WATER POLLUTION ABATEMENT DISTRICTS

What is it?

District designated by Mass DEP for one or more towns (or designated parts) established for the "prompt and efficient abatement of water pollution"

Authority:

Massachusetts Clean Waters Act (M.G.L. c. 21, §§28-30, 32, 35, 36).

What it does:

Creates district responsible for abatement plan

Types:

Town voted district
DEP voted district

Key considerations:

- Adopt bylaws/regulations
- Acquire, dispose of and encumber real/personal property
- Construct, operate and maintain water pollution abatement facilities
- Apportion assessments on the member municipalities
- Issue bonds and notes, raise revenues to carry out the purposes of the district
- Member municipalities may then impose assessments on residents, corporations and other users in the district
- If town fails to pay its share, state may pay it for them out of other funds appropriated to that town

UPPER BLACKSTONE WATER POLLUTION ABATEMENT DISTRICT

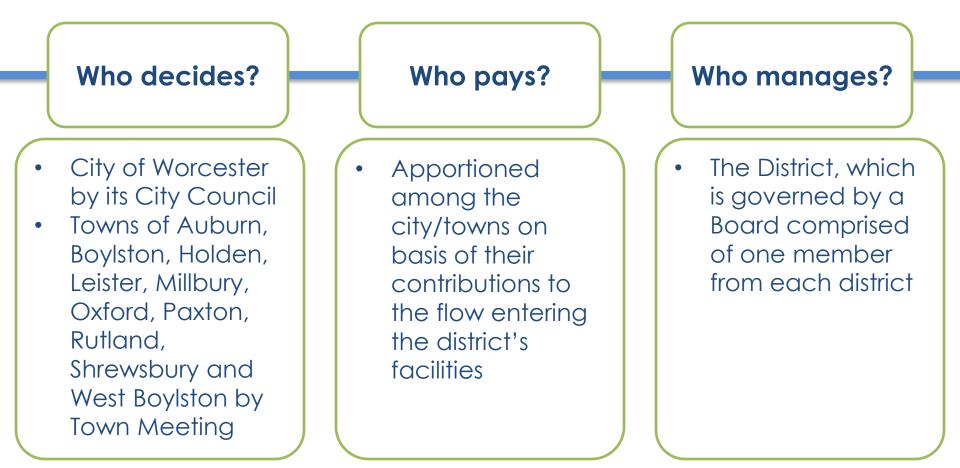
The Situation:

- Blackstone River was the recipient of industry toxins
- In 1968, the Legislature passed an emergency law for the immediate preservation of the public safety and welfare to create the Upper Blackstone Water Pollution Abatement District

Why the solution was chosen:

To enable the City of Worcester and the Towns of Auburn, Boylston, Holden, Leister, Millbury, Oxford, Paxton, Rutland, Shrewsbury and West Boylston to create a sewer district

UPPER BLACKSTONE WATER POLLUTION ABATEMENT DISTRICT



INDEPENDENT PUBLIC AUTHORITY

What is it?

Could create separate legislative entity

Authority:

Mass. Legislature

What it could do:

Create construct that provides for funding mechanisms outside town meeting

What it could potentially do:

- Plan, build, finance, own and operate certain wastewater collection treatment, disposal and septage management assets and programs
- Research, develop, own and operate non-traditional wastewater treatment assets and programs
- Provide services for residential WW systems
- Plan and protect drinking water resources on Cape Cod through protection plans and policies
- Develop and enforce policies and procedures governing customer metering, billing and collection systems

MASSACHUSETTS WATER RESOURCES AUTHORITY (MWRA)

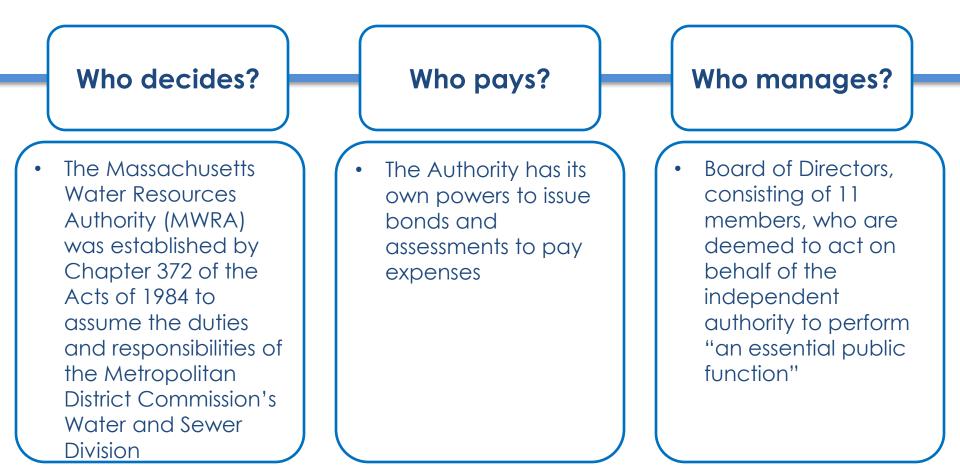
The Situation:

- Federal District Court in Massachusetts ruled that wastewater discharged into the Boston Harbor was in violation of the 1972 Federal Clean Water Act requirements
- Court ordered MWRA to develop and implement a program to provide treatment of its wastewater as required by that law

Why the solution was chosen:

In accordance with the court-ordered schedule, MWRA undertook a program of improvements to the wastewater collection and treatment facilities serving the metropolitan Boston area.

MASSACHUSETTS WATER RESOURCES AUTHORITY (MWRA)



REGIONAL HEALTH DISTRICT

What is it?

Regional Board of Health

Authority:

M.G.L. c. 111 §27B

What it does:

Has all the powers and duties of boards of health/health department of a town Includes wastewater regulatory powers of Board of Health

Who may belong:

One or more towns

Key considerations:

- Can form by votes of two or more boards of health and their respective town meeting to delegate some/all of its legal authority to regional board
- Estimate budget each December, assessor then includes this amount in the tax levies each Board may order treasurer to pay town's share of cost/expense of the district
- Reimbursement from Commonwealth for "initial capital outlays"
- Subj. to appropriation Requires matching funds from town
- HB 3822 proposes removal of town meeting requirement

Quabbin Regional Health District

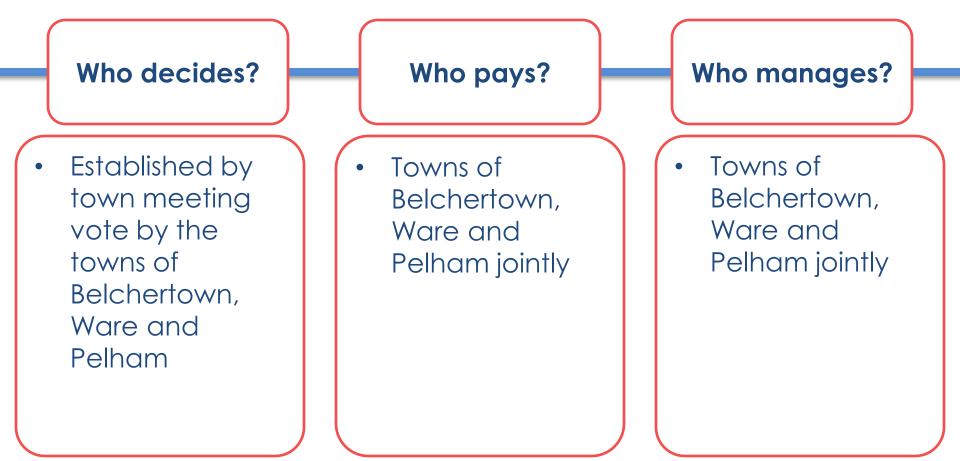
The Situation

- Quabbin Health District formed in response to issues occurring in Belchertown, Ware, and Pelham.
- Issues included a hazardous landfill, lack of oversight and consistency in providing required public health services, citizen complaints, septic issues, and concerns from MDPH and DEP around the communities' inability to address state mandates.

Why the solution was chosen:

Joint effort by the towns to provide their town with quality public health professionals and services in response to problems.

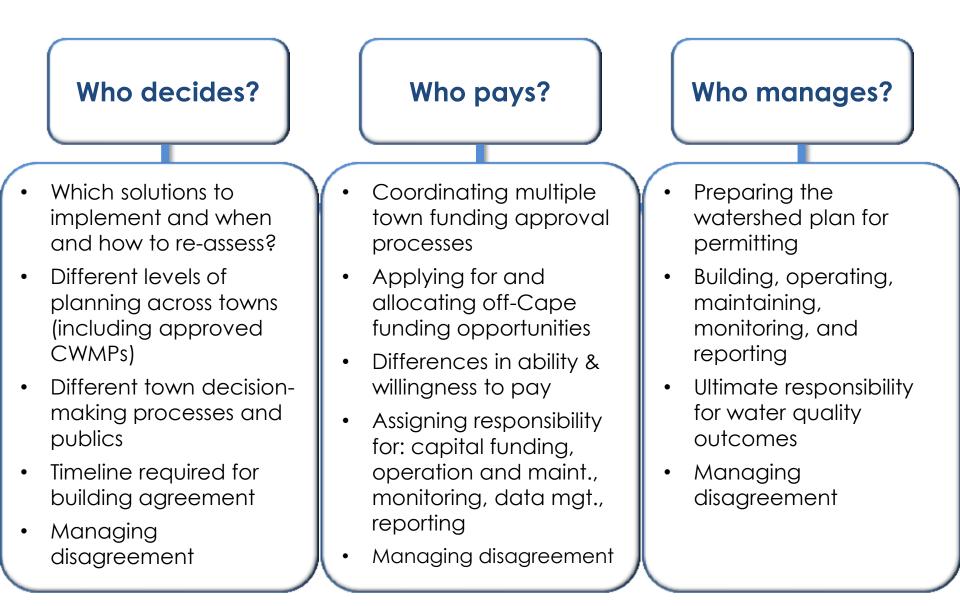
Quabbin Regional Health District



HOW WELL DO EACH OF THESE MODELS MEET THE CRITERIA FOR EFFECTIVE COLLABORATION?

HOW WELL WOULD EACH OF THESE MODELS ADDRESS THE SITUATION ON THE MID CAPE AND CAPE COD?

COLLABORATION CHALLENGES FROM SUB-REGIONAL MEETING 1



Implementation



SECTION 208 AREA WIDE WATER QUALITY MANAGEMENT PLAN MONITORING SUBCOMMITTEE

Mission:

To provide advice and guidance on appropriate monitoring protocols for technology efficiency and total maximum daily loads, while identifying a process for consolidating all available monitoring data in a central location and format.

SECTION 208 AREA WIDE WATER QUALITY MANAGEMENT PLAN MONITORING SUBCOMMITTEE

Roles and Responsibilities:

- Establish performance monitoring protocols for technologies that may be a part of watershed permits in the future
- Establish compliance monitoring protocols for meeting total maximum daily loads (TMDLs) in the water body
- Establish process and structure for consolidating and cooperation of existing monitoring programs and data in to a centralized location
- Identify region-wide monitoring needs and develop proposals

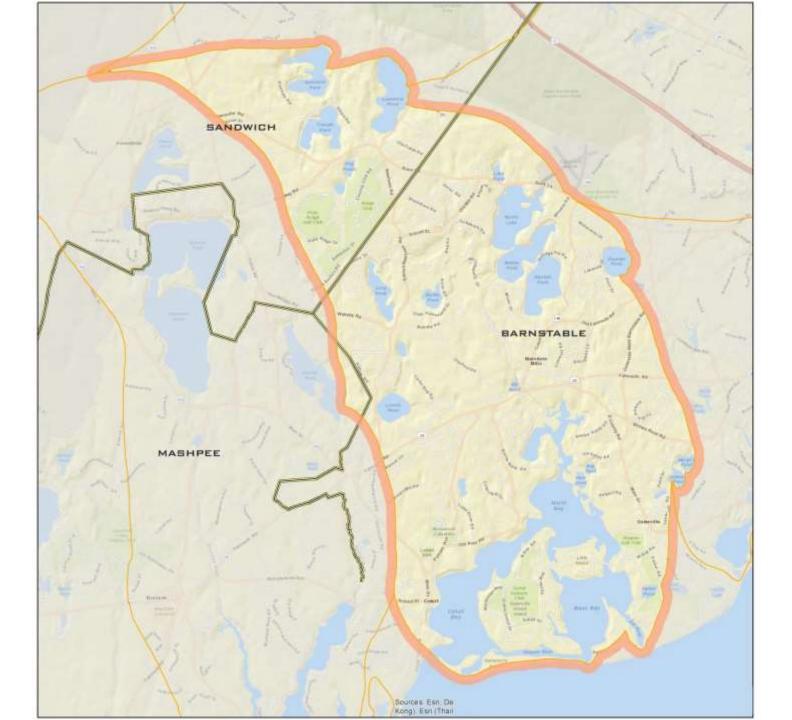
SECTION 208 AREA WIDE WATER QUALITY MANAGEMENT PLAN MONITORING SUBCOMMITTEE

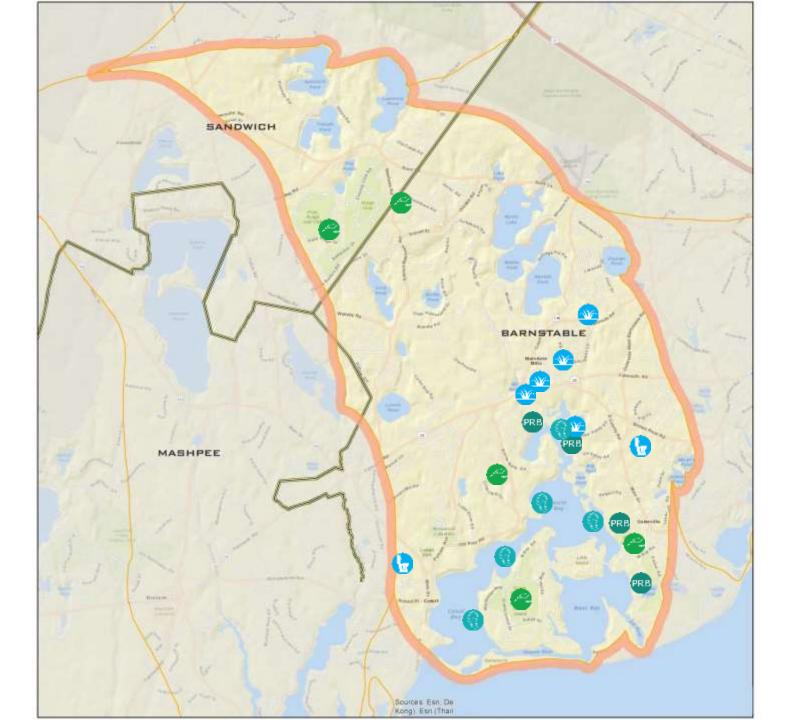
Invited Members:

DEP, EPA, Provincetown Center, WBNERR, Town Rep, Academics, SMAST, CCC, Institution/Agency

TRADITIONAL TECHNOLOGY MONITORING FRAMEWORK

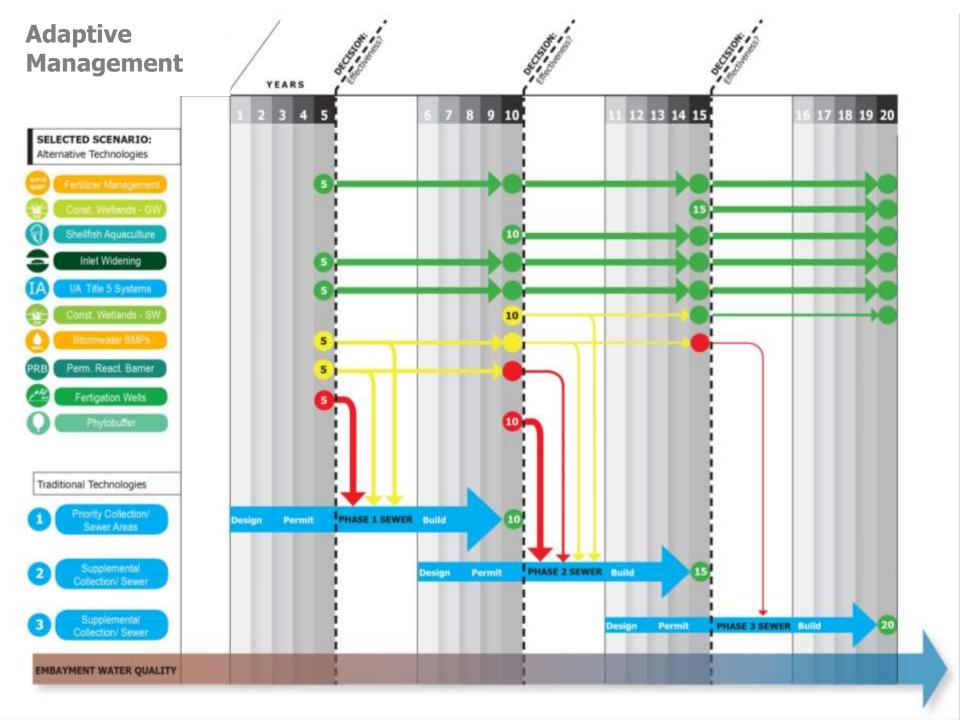
Technology	Monitoring	Frequency
Conventional Treatment	GWDP Influent/ Effluent WQ + quantity	Quarterly - three down & one up gradient
SatelliteTreatment Systems	GWDP Influent/ Effluent WQ + quantity	Quarterly - three down & one up gradient
Cluster Treatment Systems	Board of Health performance monitoring similar but less rigorous than GWDP - varries based on conditions, groundwater monitoring may not be required	Varries
IA Title 5 Systems	Influent/ Effluent WQ + quantity	Quarterly





NON-TRADITIONAL TECHNOLOGY MONITORING FRAMEWORK FOR PILOT PROJECTS (PRELIMINARY)

	Technology	Monitoring	Frequency
W	Constructed Wetlands	WQ samples inlet/outlet (N)	Monthly during growing season
	Pond Dredging	WQ samples inlet/outlet of pond (N/P)	Quarterly
	Salt Marsh Restoration	Area of restoration, wetland types (GIS and field confirmation)	Annually
	Shellfish Bed Restoration	Area of restoration/density of shellfish/landings N content of shellfish Denitrification in benthic (N,DO) WQ samples (N)	Annually Annually - composite 20 animals Annually - three locations Monthly during summer -three locations
0	Phytobuffer	WQ samples inlet/outlet (N)	Monthly during growing season
P - BR	Fertigation Wells	Pumping volume/rate WQ samples (N)	Monthly Monthly during summer
0	Shellfish Aquaculture	Annual landings from each grant N content in shellfish	Annually Annually - composite 20 animals
PRB	Perm. React. Barrier	2 upgradient/2 downgradient wells – WQ samples (N, DO) Well in media - WQ samples (N, DO, N gas)	Quarterly Quarterly
3	Inlet Widening	Salinity measurements to confirm model WQ samples at sentinel station	Two tidal cycles Two tidal cycles
	Eco Toilet Systems	Numbers/locations/types of installations WQ samples (N/P) - grey water	Running database Quarterly - three locations per watershed



All materials and resources for the Mid Cape Sub Regional Group will be available on the Cape Cod Commission website:



http://watersheds.capecodcommission.org/index.php/watersheds/mid-cape